

Message Text

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ORIGIN IO-06

INFO OCT-01 AF-04 EUR-08 EA-06 NEA-06 ISO-00 OES-02 AGR-05

AID-05 EB-04 RSC-01 COME-00 TRSE-00 SWF-01 SS-15 SP-02

NSC-05 L-01 H-01 OIC-02 ARA-06 /081 R

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E RA:LMCNUTT

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AF/I:JBLANE

EUR:/RPE:JMCCARTHY

L/UNA:MMATHESON

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P R 041648Z NOV 74

FM SECSTATE WASHDC

TO ALL DIPLOMATIC POSTS PRIORITY

INFO USINT ALGIERS

AMEMBASSY BAMAKO

AMEMBASSY BELGRADE

AMEMBASSY BERLIN

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY BUJUMBURA

AMEMBASSY DAKAR

AMEMBASSY DAMASCUS

AMEMBASSY DAR ES SALAAM

AMEMBASSY KHARTOUM

AMEMBASSY LUSAKA

AMEMBASSY MOGADISCIO

AMEMBASSY MOSCOW

AMEMBASSY NOUAKCHOTT

USLO PEKING

AMEMBASSY PRAGUE

AMEMBASSY SAIGON

AMEMBASSY SOFIA

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AMEMBASSY TANANARIVE

AMEMBASSY TRIPOLI
AMEMBASSY WARSAW
USMISSION GENEVA
USMISSION USUN NEW YORK
USMISSION NATO
AMEMBASSY LOME
AMEMBASSY CONAKRY
XMT AMEMBASSY BANJUL
USMISSION EC BRUSSELS
USMISSION IAEA VIENNA
USMISSION OECD PARIS
AMEMBASSY SUVA
AMEMBASSY TAIPEI

C O N F I D E N T I A L STATE 242096

E.O.11652: GDS

TAGS: PFOR , EGEN, ECOSOC WFC,PF VS,VN

SUBJECT: WORLD FOOD CONFERENCE: PRG ISSUE

1. ON NOVEMBER 5 WORLD FOOD CONFERENCE WILL CONVENE IN ROME. CONFERENCE HAS MUCH DIFFICULT WORK TO DO IF ITS HUMANITARIAN OBJECTIVES ARE TO BE ADVANCED, BUT THERE IS POSSIBILITY THAT QUESTION OF PARTICIPATION BY SO-CALLED PROVISIONAL REVOLUTIONARY GOVERNMENT OF SOUTH VIETNAM (PRG) WILL DELAY OR EVEN PREVENT CONFERENCE FROM GETTING DOWN TO SUBSTANCE. US CONSIDERS QUICK AND SATISFACTORY DISPOSAL OF THIS ISSUE IMPORTANT TO SUCCESS OF CONFERENCE.

2. ECOSOC INVITATION FORMULA: ECOSOC RES 1840 (LVI) OF MAY 14, 1974 INVITED "ALL STATES" TO ATTEND CONFERENCE. FOOTNOTE FOR RECORD STATED, HOWEVER: "IT IS THE UNDERSTANDING OF THE ECONOMIC AND SOCIAL COUNCIL THAT THE SECRETARY GENERAL, IN DISCHARGING HIS FUNCTIONS UNDER THIS RESOLUTION, WILL FOLLOW THE PRACTICE OF THE GENERAL ASSEMBLY IN IMPLEMENTING AN ALL STATES CLAUSE, AND IN ALL CASES WHEN IT IS ADVISABLE THE SECRETARY GENERAL WILL REQUEST THE OPINION OF THE GA BEFORE TAKING APPROPRIATE DECISIONS."

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3. IT IS US UNDERSTANDING THAT PRACTICE OF GENERAL ASSEMBLY IN IMPLEMENTING AN ALL STATES CLAUSE IS TO INVITE "STATES MEMBERS OF UN, OF UN SPECIALIZED AGENCIES, AND OF IAEA AND ICJ" (VIENNA FORMULA WHICH WE HAVE LONG SUPPORTED) PLUS NORTH VIETNAM.

4. CERTAIN COUNTRIES MAY CONTEND THAT PRG IS A STATE AND SHOULD BE ADMITTED TO CONFERENCE. WE WOULD OPPOSE THIS

ON GROUNDS THAT PRG IS NOT RPT NOT INCLUDED IN INVITATION FORMULA CITED PARA 2 ABOVE AND IS NOT RPT NOT A STATE. WE WOULD ALSO ARGUE THAT IT IS CLEAR UN PRACTICE THAT FORMULA FOR PARTICIPATION IN CONFERENCES CONVENED BY UN BODIES IS DETERMINED BY CONVENING BODY (ECOSOC) AND NOT BY CONFERENCE ITSELF. FINALLY WE WOULD CONTEND THAT POLITICAL ISSUE SUCH AS THIS SHOULD NOT RPT NOT BE ALLOWED AT THIS LATE DATE TO DETRACT FROM IMPORTANT WORK BEFORE FOOD CONFERENCE.

5. ALTERNATIVELY, CERTAIN COUNTRIES MAY CITE ECOSOC RES 1840 AND DEMAND THAT SECRETARY GENERAL REQUEST GA'S OPINION ON WHETHER PRG SHOULD BE INVITED. WE WOULD ALSO OPPOSE THIS MOVE, ON GROUNDS THAT PRG IS NOT RPT NOT A STATE AND THAT POLITICAL ISSUE LIKE THIS SHOULD NOT RPT NOT AT THIS LATE DATE BE PERMITTED TO DETRACT FROM WORK OF CONFERENCE.

6. US POSITION ON PRG: USG POSITION WELL KNOWN THAT PRG IS SIMPLY A NEW FACADE FOR LONG-TIME COMMUNIST MOVEMENT IN SOUTH VIETNAM DIRECTED FROM HANOI. KIT IS DEVOID OF POPULAR PARTICIPATION, REPRESENTS A SMALL FRACTION OF SOUTH VIETNAMESE POPULATION, AND HAS NO ATTRIBUTES OF A GOVERNMENT. US RECOGNIZES REPUBLIC OF VIETNAM, A MEMBER OF 12 UN SPECIALIZED AGENCIES, AS ONLY LEGITIMATE GOVERNMENT OF THAT COUNTRY. PARIS PEACE AGREEMENT HAS NOT RPT NOT ALTERED OUR POSITION IN THIS RESPECT IN ANY WAY. PREVENTING ENHANCEMENT OF PRG'S INTERNATIONAL ROLE AND STATUS IS A PRIME POLITICAL INTEREST OF THE USG. WE ARE EQUALLY OPPOSED TO OBSERVER STATUS FOR PRG AT WORLD FOOD CONFERENCE.

7. DEPENDING ON DEVELOPMENTS AT CONFERENCE IT MAY BE CONFIDENTIAL

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NECESSARY FOR DEPT TO INSTRUCT ACTION ADDRESSEES TO APPROACH HOST GOVERNMENTS AT HIGHEST APPROPRIATE LEVEL ON THIS ISSUE. POSTS SHOULD TAKE NO RPT NO ACTION UNTIL SUCH INSTRUCTIONS RECEIVED. IF AND WHEN INSTRUCTED, YOU SHOULD DRAW ON GUIDANCE SET FORTH ABOVE, EXPRESS HOPE IN STRONGEST TERMS THAT HOST GOVERNMENTS WILL INSTRUCT THEIR DELEGATIONS TO WORLD FOOD CONFERENCE TO OPPOSE ADMISSION OF PRG TO CONFERENCE AND ANY ATTEMPTS TO REQUEST THE SECRETARY GENERAL TO SEEK THE 29TH GA'S OPINION ON WHETHER TO INVITE THE PRG. YOU SHOULD EMPHASIZE THAT USG ATTACHES UTMOST IMPORTANCE TO THIS ISSUE, AND WOULD REGARD ADMISSION OF PRG TO CONFERENCE AS VERY HARMFUL DEVELOPMENT WITH POTENTIALLY VERY SERIOUS CONSEQUENCES. INGERSOLL

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